



**April 2017
Budget Information**

**Board Meeting
April 18, 2017**

5:30 p.m.

**Cedar Creek High School
793 Union Chapel Road
Cedar Creek, Texas**

**Bastrop Independent School District
Budget Calendar for 2017-18 Budget Process**

Target Date	Activity/Process
February 2017	
	Set Superintendent/District Budget Goals
	Projected enrollments developed
	Review projected revenue and expenditure estimates based on current funding law
	Meet with principals to review instructional programs, and discuss budget process and concerns
February 21, 2017	Budget calendar submitted to board
	Review personnel staffing and proposed salary schedule
	Provide budget allocations to campuses and departments
March 2017	
	Meeting with principals and departments continues
March 21, 2017	Present preliminary budget information to Board of Trustees
	Present preliminary budget information to Board of Trustees at a Budget Workshop (date to be determined)
April 2017	
April 3, 2017	Completion of campus budgets Last date for all major expenditures for 2016-17
	Meet with all principals and budget managers to review proposed budget
	Complete superintendent's review of preliminary district budget, personnel requirements, facility requirements, and projected revenue
April 18, 2017	Complete First Draft of district budget Present preliminary budget information to Board of Trustees
	Continue Reviewing Budgets
May 2017	
May 11, 2017	Agenda Review Meeting/Budget Workshop
May 16, 2017	Present proposed budget information to Board of Trustees
June 2017	
June 15, 2017	Agenda Review Meeting (Budget Workshop (if needed)
June 20, 2017	Public Hearing to Adopt 2017-18 Budget
July 2017	
August/September 2017	
August 15, 2017	Meeting to decide on public meeting date on proposed tax rate. The school board votes on a proposed tax rate that will be published in the notice for the public meeting.
September 9, 2017	"Publish Notice of Public Meeting to Discuss Proposed Tax Rate" published 10 to 30 days before public meeting.
September 19, 2017	Public meeting on proposed tax rate. Meeting to adopt tax rate.
Bold print	Designates Possible Board Meeting Dates

Bastrop Independent School District
Proposed Budget Assumptions for 2017-18

Revenues

- This budget is based upon projected enrollment of 10.888 students
- Average daily attendance is estimated at 10,109 for funding purposes
- WADA (Weighted Average Daily Attendance) 13,168
- Property Wealth per WADA (Chapter 41 above \$319,500) 234,408
- Property Value for Wealth per WADA and State Aid purposes 3,419,791,860
- Property Value for Tax Revenue Purposes 3,363,622,101
- Maintenance & Operations Tax Rate \$1.04
- Debt Service Tax Rate \$0.401

APPRAISAL ROLL COMPARISON

	2012-13 Certified Supplement 12	2013-14 Certified Supplement 5	2014-15 Certified Supplement 8	2015-16 February 2016 Supplement 11	2016-17 Certified July 25, 2016	2016-17 Supplement 8 Mar 2017	2017-18 Preliminary April 12, 2017	Difference 2016 to 2017	% Change from 2016 to 2017
NUMBER OF PROPERTIES	36,396	37,507	37,920	38,266	42,515	42,602	42,870	268	0.7%
LAND - HOMESITE	238,907,550	239,857,662	253,946,493	292,648,774	300,723,854	303,725,328	341,226,167	37,500,839	14.8%
LAND - NON HOMESITE	635,907,677	641,845,849	660,191,970	746,406,488	730,330,184	694,116,065	827,619,198	133,503,133	20.2%
LAND - AG MARKET	850,357,263	852,352,765	850,628,347	981,965,984	925,440,268	954,250,482	991,936,404	37,685,922	4.4%
LAND - TIMBER MARKET	2,396,869	2,186,857	2,186,857	2,205,636	2,427,167	2,427,167	3,043,152	615,985	28.2%
LAND - EXEMPT AG/TIMBER MARKET	611,981	611,981	2,540,344	79,396	79,396	0	0	0	0.0%
TOTAL LAND MARKET VALUE	1,728,181,340	1,736,855,114	1,769,494,011	2,023,306,278	1,959,000,869	1,954,519,042	2,163,824,921	209,305,879	11.8%
IMPROVEMENTS - HOMESITE	996,569,722	1,043,730,324	1,084,637,862	1,209,068,252	1,432,694,120	1,444,529,646	1,624,456,819	179,927,173	16.6%
IMPROVEMENTS - NON HOMESITE	967,704,797	1,039,310,641	1,128,668,685	1,278,250,952	1,374,144,470	1,354,497,589	1,584,030,743	229,533,154	20.3%
TOTAL IMPROVEMENTS	1,964,274,519	2,083,040,965	2,213,306,547	2,487,319,204	2,806,838,590	2,799,027,235	3,208,487,562	409,460,327	18.5%
PERSONAL PROPERTY	455,021,996	506,769,308	529,159,500	553,024,988	593,737,149	593,802,325	597,519,773	3,717,448	0.7%
MINERALS	5,083,765	4,348,081	3,076,118	1,800,039	1,238,826	1,189,284	1,238,826	49,542	1.6%
AUTOS									
TOTAL MARKET VALUE	4,152,561,620	4,331,013,468	4,515,036,176	5,065,450,509	5,360,815,434	5,348,537,886	5,971,071,082	622,533,196	13.8%
TOTAL HOMESTEAD CAP ADJUSTMENT	6,402,546	4,443,822	6,350,226	24,053,363	79,609,029	78,768,859	173,127,538	94,358,679	1485.9%
TOTAL EXEMPT PROPERTY	344,744,189	337,994,127	344,289,226	376,958,277	446,451,609	0	0	0	0.0%
TOTAL PRODUCTIVITY MARKET (NON EXE AG USE)	852,754,132	854,539,622	852,815,204	984,171,620	927,867,435	956,598,253	994,495,212	37,896,959	4.4%
TIMBER USE	15,081,476	18,235,588	17,591,529	16,460,761	15,960,700	16,362,166	15,070,197	(1,291,969)	-7.3%
PRODUCTIVITY LOSS	100,471	100,698	101,276	104,362	104,362	104,362	108,538	4,176	4.1%
TOTAL ASSESSED	837,572,185	836,203,336	835,122,399	967,606,497	911,802,373	940,131,725	979,316,477	39,184,752	4.7%
EXEMPTIONS									
(HS) HOMESTEAD	139,675,515	136,694,606	140,029,197	239,352,585	243,725,065	246,412,973	244,227,497	(2,185,476)	-1.6%
(OA) OVER 65 STATE	24,606,440	25,610,323	27,585,892	29,053,282	29,719,080	30,829,577	30,689,449	(140,128)	-0.5%
(DP) DISABLED PERSONS	3,980,708	3,828,421	3,950,537	3,953,304	3,990,369	4,087,369	4,030,134	(57,235)	-1.4%
(DV) DISABLED VET	4,523,401	4,535,131	4,872,006	4,943,090	5,113,119	5,247,002	5,104,083	(142,919)	-2.9%
(DVX) DISABLED VET 100%	14,052,515	17,806,020	21,755,298	23,649,602	27,447,151	27,938,869	30,910,149	2,971,280	13.7%
(HB366) HOUSE BILL 366	25,039	20,730	30,521	25,507	29,640	29,640	26,386	(3,254)	-10.7%
(NV) Nominal Value	66,555	66,555	66,555	66,555	66,555	66,555	66,555	0	0.0%
(AB) ABATEMENT								0	
(RV) Registered Vehicle Exemption	489,192	403,071	392,643	458,960	460,653	460,653	395,988	(64,665)	-16.5%

APPRAISAL ROLL COMPARISON

	2012-13 Certified Supplement 12	2013-14 Certified Supplement 5	2014-15 Certified Supplement 8	2015-16 February 2016 Supplement 11	2016-17 Certified July 25, 2016	2016-17 Supplement 8 Mar 2017	2017-18 Preliminary April 12, 2017	Difference 2016 to 2017	% Change from 2016 to 2017
(HT) HISTORICAL (7)	477,235	501,235	300,019	425,126	278,644	278,644	241,336	(37,308)	-12.4%
(SOL) SOLAR	34,370	0	0	35,546	0	0	0	0	0.0%
(FP) Freeport (1)	893	25,126	370,445	293,649	30,995,146	30,995,146	0	(30,995,146)	-8367.0%
(PC) POLLUTION	49,134,780	51,516,141	53,254,861	55,116,361	43,302,661	43,302,661	43,302,661	0	0.0%
(EXCHMB) Chamber of Commerce Exemptio	121,898	121,898	216,500	230,422	230,422	230,422	230,422	0	0.0%
(SPCHR) SPECIAL CHARITABLE	155,500	264,448	276,697	294,297	413,505	413,505	880,392	466,887	168.7%
(AUTO) Lease Vehicles EX	761,549	2,161,983	2,977,186	4,490,057	6,000,781	6,000,781	331,242	(5,669,539)	-190.4%
OTHER EXEMPTIONS						257,494	739,976	482,482	
EXEMPT PROPERTY						445,357,881	456,918,720	11,560,839	
(PRO) PRORATED EXEMPT PROPERTY	3,382,606	2,848,090	3,939,444	54,593,667	723,007	1,515,199	111,334	(1,403,865)	-35.6%
TOTAL EXEMPTIONS	241,488,196	246,403,778	260,017,801	416,982,010	392,495,798	843,424,371	818,206,324	(25,218,047)	-9.7%
NET TAXABLE (BEFORE FREEZE)	2,722,354,504	2,905,968,405	3,069,256,524	3,279,850,362	3,530,456,625	3,486,212,931	4,000,420,743	514,207,812	16.8%
Over 65 Freeze Totals									
****FREEZE TOTALS									
FREEZE ASSESSED	274,766,209	302,715,309	329,029,602	388,722,171	400,184,773	463,465,288	492,019,460	28,554,172	8.7%
FREEZE TAXABLE	212,837,297	237,901,497	257,505,928	284,713,479	299,306,491	349,296,543	378,485,541	29,188,998	11.3%
FREEZE CEILING	2,740,883	3,026,085	3,343,247	3,289,159	3,166,429	3,811,729	3,770,368	(41,361)	-1.2%
FREEZE LOSS							0	0	
TRANSFER TOTALS	1,280,586	2,090,787	878,384	744,162	699,470	0	1,663,554	1,663,554	189.4%
NEW OA EXEMPTIONS									
FREEZE ADJUSTED TAXABLE (NET TAXABLE - FREEZE TAXABLE)	2,508,236,621	2,665,976,121	2,810,872,212	2,994,392,721	3,230,450,664	3,136,916,388	3,620,271,648	483,355,260	17.2%
Disabled Persons Freeze Totals									
****FREEZE TOTALS									
FREEZE ASSESSED	36,580,427	35,484,471	36,443,991	40,125,617	43,935,833	45,797,382	48,927,622	3,130,240	8.6%
FREEZE TAXABLE	25,200,201	24,792,328	25,759,462	25,398,481	28,941,935	30,330,984	33,392,980	3,061,996	11.9%
FREEZE CEILING	391,555	362,299	372,095	308,921	323,881	341,561	333,052	(8,509)	-2.3%
FREEZE LOSS							0	0	
TRANSFER TOTALS	19,920	44,377	72,844	73,549	0	0	0	0	0.0%
NEW OA EXEMPTIONS									
FREEZE ADJUSTED TAXABLE (NET TAXABLE - FREEZE TAXABLE)	2,483,016,500	2,641,139,416	2,785,039,906	2,968,920,691	3,201,508,729	3,106,585,404	3,586,878,668	480,293,264	17.2%

Bastrop Independent School District
2017-18 General Fund Budget Estimates

	General Fund as Amended 2016-17	Early Estimates 2017-18	Scenario 1 CSHB21 2017-18	Scenario 2 Austin Yield 2017-18	Scenario 3 Combined 2017-18
<u>Local & Intermediate Revenue Sources</u>					
5710: Property Tax Revenues	36,325,006	37,156,978	37,156,978	37,156,978	37,156,978
5720: Local Revenue	-	-	-	-	-
5730: Tuition and Fees	75,000	75,000	75,000	75,000	75,000
5740: Other Revenues from Local Sources	175,281	96,000	96,000	96,000	96,000
5750: Revenues from Cocurricular Activities	100,000	100,000	100,000	100,000	100,000
5760: Revenues from Intermediate Sources	-	-	-	-	-
<u>State Revenue Sources</u>					
5810: State Foundation Revenues	44,053,324	43,937,992	44,818,986	45,175,720	46,056,714
5810: State Foundation Revenues - TRS Rider 71	-	-	-	-	-
5820: Other State Program Revenues	-	-	-	-	-
5830: TRS Care - On-Behalf Payments/E-Rate	3,586,916	3,387,466	3,387,466	3,387,466	3,387,466
5850: Other State Revenue	-	-	-	-	-
<u>Federal Revenue Sources</u>					
5910: Other Federal Revenue	-	-	-	-	-
5920: Federal Revenues	104,500	104,500	104,500	104,500	104,500
5930: Federal Program Revenues	802,566	802,566	802,566	802,566	802,566
5940: Federal Revenue from Fed Agencies	44,820	-	-	-	-
7000: Other Resources	-	-	-	-	-
Total Revenues and Other Sources	\$ 85,267,413	\$ 85,660,502	\$ 86,541,496	\$ 86,898,230	\$ 87,779,224
<u>Distribution of Budget Funds by Function</u>					
0011: Instruction	53,337,359	53,024,668	53,024,668	53,024,668	53,024,668
0012: Instructional Resources and Media Services	1,044,222	1,028,097	1,028,097	1,028,097	1,028,097
0013: Curriculum Dev & Inst Staff Development	767,343	767,343	767,343	767,343	767,343
0021: Instructional Leadership	632,375	624,228	624,228	624,228	624,228
0023: School Leadership	4,971,322	4,970,055	4,970,055	4,970,055	4,970,055
0031: Guidance, Counseling & Evaluation Svcs	3,195,090	3,195,090	3,195,090	3,195,090	3,195,090
0032: Social Work Services	194,855	194,855	194,855	194,855	194,855
0033: Health Services	808,276	808,276	808,276	808,276	808,276
0034: Student Transportation	5,334,509	5,334,509	5,334,509	5,334,509	5,334,509
0035: Food Service	-	-	-	-	-
0036: Co-Curricular Activities	2,170,530	2,170,530	2,170,530	2,170,530	2,170,530
0041: General Administration	2,528,018	2,528,018	2,528,018	2,528,018	2,528,018
0051: Plant Maintenance & Operations	8,683,408	8,683,408	8,683,408	8,683,408	8,683,408
0052: Security & Monitoring Services	556,310	556,310	556,310	556,310	556,310
0053: Data Processing Services	987,141	987,141	987,141	987,141	987,141
0061: Community Services	91,828	91,828	91,828	91,828	91,828
0071: Debt Services	-	-	-	-	-
0081: Facilities Acquisitions & Construction	196,000	-	-	-	-
0093: Payments to Fiscal Agent of SSA	66,753	66,753	66,753	66,753	66,753
0099: Other Intergovernmental Charges	767,366	731,756	731,756	731,756	731,756
Total Expenditures & Other Uses	\$ 86,332,705	\$ 85,762,865	\$ 85,762,865	\$ 85,762,865	\$ 85,762,865
8000: Operating Transfers Out	-	-	-	-	-
Excess (Deficiency) Revenues Over Exp	(1,065,292)	(102,363)	778,631	1,135,365	2,016,359
**Includes one time fund balance use	\$ 910,166				

Bastrop Independent School District
2017-18 Proposed Debt Service Budget

	2016-17 Debt Service as Amended 0.401	2017-18 Debt Service Proposed 0.401	Difference
<u>Local & Intermediate Revenue Sources</u>			
5710: Property Tax Revenues	12,151,872	14,119,399	1,967,527
5720: Local Revenue			
5730: Tuition and Fees			
5740: Other Revenues from Local Sources	3,000	3,000	-
5750: Revenues from Cocurricular Activities			
5760: Revenues from Intermediate Sources			
<u>State Revenue Sources</u>			
5810: State Foundation Revenues			
5820: Other State Program Revenues	1,199,871	722,024	(477,847)
5830: TRS Care - On-Behalf Payments			
5850: Other State Revenue			
<u>Federal Revenue Sources</u>			
5910: Other Federal Revenue			
5920: Federal Revenues			
7000: Other Resources	-	-	-
Total Revenues and Other Sources	\$ 13,354,743	\$ 14,844,423	\$ 1,489,680

Distribution of Budget Funds by Function

0011: Instruction			
0012: Instructional Resources and Media Services			
0013: Curriculum Dev & Inst Staff Development			
0021: Instructional Leadership			
0023: School Leadership			
0031: Guidance, Counseling & Evaluation Svcs			
0032: Social Work Services			
0033: Health Services			
0034: Student Transportation			
0035: Food Service			
0036: Co-Curricular Activities			
0041: General Administration			
0051: Plant Maintenance & Operations			
0052: Security & Monitoring Services			
0053: Data Processing Services			
0061: Community Services			
0071: Debt Services	12,787,998	12,782,510	(5,488)
0081: Facilities Acquisitions & Construction			
0093: Payments to Fiscal Agent of SSA			
Total Expenditures & Other Uses	\$ 12,787,998	\$ 12,782,510	\$ 5,488

8000: Operating Transfers Out

Excess (Deficiency) Revenues Over Exp	566,745	2,061,913	
Estimated Beginning Fund Balance	\$ 6,998,008	\$ 7,564,753	
Estimated Ending Fund Balance	\$ 7,564,753	\$ 9,626,666	

****Augusts Debt Service Payment** 3,446,499 3,412,536

Bastrop Independent School District
2017-18 Proposed Food Service Budget

	2016-17 Amended Food Service Budget	2017-18 Proposed Food Service Budget	Difference
<u>Local & Intermediate Revenue Sources</u>			
5710: Property Tax Revenues			
5720: Local Revenue			
5730: Tuition and Fees			
5740: Other Revenues from Local Sources	1,200	1,200	-
5750: Revenues from Cocurricular Activities	1,511,939	1,426,845	(85,094)
5760: Revenues from Intermediate Sources			
<u>State Revenue Sources</u>			
5810: State Foundation Revenues			
5820: Other State Program Revenues	29,700	28,000	(1,700)
5830: TRS Care - On-Behalf Payments			
5850: Other State Revenue			
<u>Federal Revenue Sources</u>			
5910: Other Federal Revenue			
5920: Federal Revenues	4,482,080	3,947,295	(534,785)
7000: Other Resources			
Total Revenues and Other Sources	\$ 6,024,919	\$ 5,403,340	(621,579)

Distribution of Budget Funds by Function

0011: Instruction			
0012: Instructional Resources and Media Services			
0013: Curriculum Dev & Inst Staff Development			
0021: Instructional Leadership			
0023: School Leadership			
0031: Guidance, Counseling & Evaluation Svcs			
0032: Social Work Services			
0033: Health Services			
0034: Student Transportation			
0035: Food Service	5,794,104	5,403,340	(390,764)
0036: Co-Curricular Activities			
0041: General Administration			
0051: Plant Maintenance & Operations			
0052: Security & Monitoring Services			
0053: Data Processing Services			
0061: Community Services			
0071: Debt Services			
0081: Facilities Acquisitions & Construction			
0093: Payments to Fiscal Agent of SSA			
Total Expenditures & Other Uses	\$ 5,794,104	\$ 5,403,340	(390,764)

8000: Operating Transfers Out		
Excess (Deficiency) Revenues Over Exp	230,815	-
Estimated Beginning Fund Balance - Unreserved	549,600	661,600
Estimated Ending Fund Balance - Unreserved	780,415	661,600

Prekindergarten Funding

April 10, 2017

INTRODUCTION

In his State of the State address, Governor Greg Abbott urged lawmakers to continue to fund high-quality prekindergarten in a robust way, saying “Do it right, or don’t do it at all.” In the 2016-17 school year, the school districts that applied for the High-Quality Prekindergarten grants received nearly \$117 million in funding. The grants benefit about 86% of the state’s four-year-old students in prekindergarten. School districts also received \$30,000,000 in supplemental funding for their prekindergarten funding based on the district’s prekindergarten average daily attendance in the 2016-17 biennium as well.

Even with the governor asking for funding for one of his top legislative issues last session, as the 85th Legislative Session proceeds, the Legislature seems to be taking up a different approach to funding prekindergarten than the one the Governor prefers.

This summary provides an overview of the prekindergarten funding in both chamber’s budgets.

HOUSE OF REPRESENTATIVES: PRE-K FUNDING: SUPPLEMENTAL DOES NOT MEAN LOW-QUALITY

The House budget has an amount of money comparable to last biennium’s funding set aside for prekindergarten programming, but puts it all into “supplemental pre-K” funding. Aware that some, including the governor, may consider the reallocation of funding from “high-quality” to “supplemental” programs as lessening the standards in pre-k programs, the House Appropriations Committee has discussed how this move actually gives districts more freedom and flexibility to do a better job in meeting the needs of students. These schools would not have to comply with certain, potentially arbitrary, grant funding requirements or worry about applying for the funding, as it will be disseminated using the average daily attendance in all district’s prekindergarten programs.

SENATE PRE-K FUNDING: WHAT ARE PUBLIC-PRIVATE PARTNERSHIPS?

The Senate, on the other hand, has zeroed out both high-quality grant and supplemental prekindergarten funding. They do allocate some money to pre-k related programming, but it is unclear how much of this funding will make it to school districts or what strings may be attached to the funding.

The rider language in the Senate’s budget describes what the senators intend public-private prekindergarten partnerships to be, but the precise way these partnerships would take shape is unclear. The rider states that “the program shall provide quality support and guidance to districts and charters to implement prekindergarten programs.” It then lists three objectives for the program:

- 1) “partner with external non-profit organizations to provide statewide supports for schools providing prekindergarten”
- 2) “develop tools and resources to enhance prekindergarten program quality including kindergarten readiness tools, developmental tools, rubrics, and best practice guides”

3 **“provide funding to districts through competitive grants** to pilot and expand on innovative prekindergarten programs related to providing access to students and/or family engagement work”

Notably, the rider allocates up to \$2.5 million of the \$65 million over the next biennium to support 20 FTE positions dedicated to the program. It specifically states that “the commissioner shall ensure each Education Service Center region has one agency staff dedicated to coordinating activities and strategically allocating and deploying resources to support prekindergarten programs and the prekindergarten initiatives deploying through this program.” But, even more of the \$65 million would likely be used to hire additional staff (not necessarily school district teaching staff), since the first objective charges non-profit organizations to help provide statewide supports. Some estimates indicate that an additional \$7 million could be used to pay around 70 support staff around the state in addition to the FTEs at the Education Service Centers.

OTHER EARLY CHILDHOOD RELATED FUNDING

Early Childhood School Readiness Program - The state will provide the Early Childhood School Readiness Program resources and services to programs providing an educational component to public prekindergarten, Head Start, university early childhood programs, and/or private non-profit early childhood care programs that have entered into an integrated program with a public school. The Texas Workforce Commission provides the vast majority of the money for the program (\$20+ million) to the Children’s Learning Institute at the University of Texas Health Science Center at Houston to be used to support the Early Childhood School Readiness Program. The House allocates an additional \$3.5 million and the Senate allocates an additional \$1.75 million. A competitive grant process governs which programs will receive funds—to be eligible programs must serve at least 75% low-income students.

Professional Development for Early Childhood Education - The Texas Workforce Commission will dedicate \$1 million over the next biennium “for programs that encourage increased participation in continuing professional development for early childhood professionals. Funding may be used to fund teacher training programs, programs that lead to a national credential in early childhood education, or work-study programs in child care. Funding may also be used for pilot programs that utilize tools for individualized instruction coupled with professional development components that support ongoing learning for teachers.”

Early Childhood Intervention - The funds for ECI are set aside from the Foundation School Program. Led by Texas Health and Human Services, according to their website, “ECI is a statewide program for families with children, birth to three, with disabilities and developmental delays. ECI supports families to help their children reach their potential through developmental services. Services are provided by a variety of local agencies and organizations across Texas.”

Table 1. Texas Education Agency Budget Comparison

The colored amounts indicate the funding gains and losses that school districts could experience over all.

	2016-17 Biennium	2018-19 Proposed Senate Budget	2018-19 Proposed House Budget
High-Quality Pre-K	\$116,936,497 (just 2016-17 school year)	\$0	\$0
		(-\$116,936,497)	(-\$116,936,497)
Supplemental Pre-K	\$30,000,000	\$0	\$146,955,193
<i>Biennium to Biennium Change</i>		(-\$30,000,000)	+\$116,955,193
Public-Private Partnerships	\$0	\$65,000,000	\$0
<i>Biennium to Biennium Change</i>		New program	
Total Program Funding	\$146,936,497	(-\$146,936,492)	(-\$18,696)
Other Items of Note			
Texas Workforce Commission's Early Childhood School Readiness Grant	\$23,400,000	\$26,900,000	Not listed
		(+\$3,500,000)	
TEA funding for Children's Learning Institute	\$7,000,000	\$3,500,000	\$7,000,000
		(-\$1,750,000)	\$0
Early Childhood Education Professional Development	\$0	\$1,000,000	\$0
		+\$1,000,000	
Early Childhood Intervention	\$16,498,102	\$16,498,102	\$16,498,102
		\$0	\$0

TASBO

Legislative Pipeline

85th Legislative Session Update

APRIL 2017



Workshop Agenda

1. State Budget and Revenue Picture
2. School Finance, Facilities, and Transportation
3. Property Tax, Transparency and Economic Development
4. Retirement and Health Care
5. Vouchers and Charters
6. Administration and Governance
7. Assessment and Accountability
8. Closing Comments

49 Days Remaining

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“You’ll hear that things are dead. You’ll read somewhere that this or that legislation died on the floor or in committee or in a dark room somewhere. Those stories will be correct — and also wrong.”

— Ross Ramsey

 **THE TEXAS TRIBUNE**

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Important Dates

Monday, **May 8, 2017** (119th day)—last day for House committees to vote out House bills

Thursday, **May 11, 2017** (122nd day)—last day for House to consider House bills on second reading

Saturday, **May 20, 2017** (131st day)—last day for House committees to vote out Senate bills

Tuesday, **May 23, 2017** (134th day)—last day for House to consider Senate bills on second reading

Sunday, **May 28, 2017** (139th day)—last day for House to adopt conference committee reports

Monday, **May 29, 2017** (140th day)—Sine Die

Sunday, **June 18, 2017** (20th day after session)—last day the governor can sign or veto bills passed during the regular session

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85th Legislative Statistics

MCA tracking 1,178 of 6,809 this session

1,056 (118 became law) of 6,715 last session

Administration and Governance	213	School Finance	104
Assessment and Accountability	89	State Government	26
Personnel	88	Higher Education	194
Charters	53	P-16	25
Choice	53	Reporting and Transparency	36
Curriculum	153	Retirement and Benefits	45
Discipline	28	State Revenue	29
Early Childhood	11	Property Tax	39
Economic Development	11	Textbooks, Technology, IMA	20
Facilities and Transportation	31	Student Athletics	16

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Bills on the Move

- **300** tracked bills have been heard in committee
- **99** tracked bills have been voted from committee
- **27** tracked bills have passed the first chamber
- **1** tracked bill (the budget) has passed both chambers

*MCA has provided summaries of the “Bills on the Move”

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Major Bills of Interest

- Relating to the operation of an electric unicycle
- Relating to the taking of certain feral hogs and coyotes using a hot air balloon
- Encouraging the President of the United States to refrain from threatening elected officials
- Relating to the regulation of men's health and safety; creating a civil penalty for unregulated masturbatory emissions (master of your own domain)
- Relating to operating a motor vehicle while another person is occupying the trunk
- Relating to the regulation of raising or keeping six or fewer chickens

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House vs. Senate Budget

	2016-17 All Funds Budget (\$ billions)	2018-19 All Funds (\$ billions)	% Change from Previous Biennium	2016-17 General Revenue Budget (\$ billions)	2018-19 General Revenue (\$ billions)	% Change from Previous Biennium
House	\$216.2	\$218.1	0.9%	\$108.04	\$104.3	-3.5%
Senate	\$213.7	\$217.7	1.9%	\$106.8	\$106.3	-0.5%

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The Spending Limit

- The Comptroller's Biennial Revenue Estimate (BRE) currently estimates **\$104.9 billion** in funds available for general purpose spending for the 2018-19 biennium
- The Senate budget is currently spending **\$1.1 billion** less than BRE with use of Highway Fund transfer and other contingency riders
- The House is currently spending **\$1.4 billion** less than BRE with use of Rainy Day Fund and other contingency riders

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Major Funding Priorities

HOUSE

- Medicaid: \$300 million reduction
- Border Security: \$653 million
- CPS: \$433 million increase
- Higher Ed: Continued special program funding
- FSP Increase: \$1.47 billion basic allotment increase
- TRS-Care: \$500 million (RDF)

SENATE

- Medicaid: \$1.3 billion increase
- Border Security: \$800 million continuation
- CPS: \$450 million increase
- Higher Ed: No special program, formula funding
- FSP Increase: No basic allotment increase
- TRS-Care: \$290 million (GR)

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Major Methods of Finance

HOUSE

- Local ISD property value growth: \$3.6 billion
- FSP payment delay: \$1.875 billion
- Increased recapture: \$1.1 billion
- Rainy Day Fund: \$2.5 billion
- Underfund Medicaid: \$2.0 billion GR
- PSF to ASF Transfer: \$300 million
- Contract Containment: \$500 million

SENATE

- Local ISD property value growth: \$3.6 billion
- FSP payment delay: \$1.875 billion
- Increased recapture: \$1.1 billion
- Sales Tax Diversion to Highway Fund delay: \$2.5 billion
- PSF to ASF Transfer: \$300 million

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Supplemental Budget 2016-17

HOUSE

- HB 2 by Zerwas: \$930.7 million for Medicaid shortfall
- Additional \$200 million for family protective services, criminal justice, juvenile justice

SENATE

- SB 1266 by Nelson: \$1.1 billion for Medicaid shortfall and other items

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Rainy Day Fund

- \$11.9 billion at the end of 2018-19 biennium
- Typically used for one-time funding measures
- The most recent appropriations from RDF was in 2013
 - \$3.9 billion (\$1.75 billion to restore the FSP payment delay; \$2 billion for water development projects)
- \$7.0 billion RDF floor
- 3/5 vote for budget shortfall (2016-17 biennium)
- 2/3 vote for any other use (2018-19 biennium)

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Hamstringing the Budget

- Reduction in Oil and Gas Transfer to Rainy Day Fund(2014): Highway Fund receives half of transfer, approximately **\$1 billion per year**
- Franchise tax reduction (2016): **\$1.25 billion per year**
- Homestead exemption increase (2016): **\$600 million per year**
- Sales tax diversion to Highway Fund (2018): Up to **\$2.5 billion per year**
- Continued franchise tax reduction (SB 17, FY 2020): **\$550 million per year**

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Limitation on State and Local Revenue

- **SB 2 by Bettencourt:** Limitation on city and county rollback rates
- **SB 9 by Hancock:** Limitation on growth in appropriations (2020)
- **SB 17 by Nelson:** Reduction in franchise tax (2020)
- **HB 15 by Bonnen:** Limitation on city and county rollback rates

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Potential Compromises?

- Compromise on additional funding for basic allotment increase (Austin Yield reduction?)
- Compromise on TRSCare funding (increase in school district contribution?)
- Compromise on methods of finance (less from the Rainy Day Fund, reduction of sales tax transfer to highway fund, more cost containments for TRSCare or other items in budget?)

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School Finance

Foundation School Program

- Full funding in both bills for enrollment growth
- Property value assumptions the same in both
- Austin yield increase in both bills
- Value growth savings exceed the cost of student growth and Austin yield increase
- House puts the extra savings to the state back into the FSP

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Other FSP-Related

- NIFA not funded by Senate, funded by House at only \$23.75 million per year
- No new IFA award cycle in either bill

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Non-FSP Programs

District Program Grants	2016-17 Biennium	Senate Proposed	House Proposed
Incentive Aid	\$3,000,000	\$2,000,000	\$2,000,000
Innovative Programs	\$0	\$12,500,000	\$0
Literacy Achievement Academies	\$17,816,546	\$9,000,000	\$15,164,354
Mathematics Achievement Academies	\$22,816,546	\$9,000,000	\$17,540,926
Pathways in Technology Early College High School (P-TECH)	\$0	\$5,000,000	\$0
Public-Private Prekindergarten Partnerships	\$0	\$65,000,000	\$0
Prekindergarten, Enhanced	\$30,000,000	\$0	\$146,955,193
High-Quality PK Grant	\$118,000,000	\$0	\$0
Property Value Declines	\$0	\$0	\$75,000,000

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Non-FSP Programs, cont'd.

District Program Grants	2016-17 Biennium	Senate Proposed	House Proposed
Reading Excellence Team Pilot Program	\$3,070,272	\$1,368,864	\$1,368,864
Reading-to-Learn (RTL) Academies	\$11,111,126	\$5,500,000	\$9,287,304
School Improvement and Governance Support	\$3,500,000	\$2,500,000	\$3,200,000
Student Success Initiative	\$31,700,000	\$9,000,000	\$31,700,000
Texas Advanced Placement Initiative	\$16,300,000	\$14,600,000	\$14,600,000
Texas Gateway	\$18,000,000	\$10,731,000	\$14,400,000
Virtual School Network	\$8,000,000	\$800,000	\$4,800,000

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Non-FSP Programs, cont'd.

Grants to Educational Organizations	2016-17 Biennium	Senate Proposed	House Proposed
Adult Charter School	\$2,000,000	\$1,000,000	\$2,000,000
Amachi	\$2,500,000	\$1,250,000	\$2,500,000
Early Childhood School Readiness	\$7,000,000	\$26,900,000	\$7,000,000
FitnessGram Program	\$2,000,000	\$2,000,000	\$0
Teach for America	\$12,000,000	\$7,000,000	\$7,000,000
Texas Academic Innovation and Mentoring (AIM)	\$4,500,000	\$3,000,000	\$4,500,000

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Non-FSP Programs, cont'd.

Pass Through Funding and Other	2016-17 Biennium	Senate Proposed	House Proposed
Regional Education Service Centers-Funding for Core Services	\$25,000,000	\$21,500,000	\$25,000,000
Texas Juvenile Justice Department Education Program	\$7,916,688	\$9,118,736	\$9,198,736
Windham School District	\$103,000,000	\$105,620,840	\$103,000,000
Open Source Instructional Materials	\$10,000,000	\$20,000,000	\$10,000,000

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HB 21 by Huberty

- Basic allotment - \$5,350
- Equalized Wealth Level - \$535,000
- No transportation, high school, or staff salary allotment
- Eliminate Chapter 41 1992-93 revenue level hold harmless
- New Dyslexia weight of 0.1, increase Bilingual weight to 0.11
- Fund technology applications and 8th grade CTE
- Financial hardship program for 2 years

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HB 21 by Huberty, cont'd.

- Contingency rider in appropriations bill
- No fiscal note yet on bill as passed by committee, but model indicates costs exceed \$1.47 billion
- About 161 districts lose revenue due to the bill or ASATR
- Differences in LBB printout data vs. MCA printout

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SB 2145 by Taylor

- Unstated basic allotment
- Single tier allotment structure, varied by an effective tax rate
- Increase small district adjustment
- Eliminate GT, PEG, NIFA, High School, and staff salary allotments
- Shifts to current year values
- Redefines how recapture works, eliminates much of Chapter 41 process

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Other “Finance” Bills

- 102 bills tracked as “finance” related
- 3 bills passed committee in first chamber
 - HB 21 by Huberty – school finance
 - HB 223 by Howard – use of compensatory education allotment for child care and support services
 - HB 481 by Ken King – 7-year limit on recovery of overallocated funds
- Only SB 1 has been passed in its originating chamber
- 11 bills have had a hearing, but still in committee

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Facilities & Transportation Bills

- 31 bills tracked as “Facilities and Transportation”
- 1 bill has passed from committee
 - HB 648 by Tan Parker – restricting collective bargaining on state-funded public work contracts
- 1 bill has passed first chamber
 - SB 452 by Hancock – restricting collective bargaining on state-funded public work contracts (companion to HB 648)
- 4 other bills have had a hearing

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Retirement and Benefit Bills

- 45 bills tracked as “retirement and benefits”
- 5 bills passed from committee
 - HB 1428 by Smithee – mediation of out-of-network benefit claims for TRS
 - SB 788 by Huffman – TRS-Care
 - SB 1663 by Huffman – TRS administration clean-up
 - SB 1664 by Huffman – TRS administration clean-up
 - SB 1665 by Huffman – TRS investment authority
- 1 bill has passed the first chamber
 - SB 936 by Huffman – joint interim committee to study public retirement systems

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TRS Insurance Programs

- SB 788 by Huffman – TRS-Care
 - High deductible plan for non-Medicare eligible retirees
 - Mandatory Medicare Advantage plan for eligible
 - Increase state contribution rate to 1.25% of payroll
 - Phase in for higher deductibles and premiums
 - Some protection for disability retirees
- SB 789 by Huffman– TRS ActiveCare
- House appropriates \$500 million for TRS-Care (RDF)
- Senate appropriates \$316.2 million for SB 788 (GR)

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Property Tax

Property Tax

- SB 2 by Bettencourt
 - Moves appraisal roll delivery to July 10th
 - Pushes back date of early estimate of value from April 30th to May 15th
 - Requires rollback elections be held on the **November** uniform election date
 - Creates a Property Tax Administration Advisory Board to assist with and oversee the appraisal process

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Property Tax

- HB 15 by D. Bonnen
 - "Effective maintenance and operations rate" no reads "no new taxes maintenance and operations rate"
 - Taxing units would be required to submit information about calculated rates to the Comptroller, and would not be allowed to hold a public hearing or adopt the rates for at least 14 days after submission

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Ballot Language

- **HB 3335/SB 461 by Murphy/Lucio**
 - Requires detailed information be included on bond propositions for current and proposed total bond debt
 - Additional information includes: current and future total bond debt secured by ad valorem taxes, as well as the impact the approval of new debt will have based on a standardized valuation.
- **Committee Substitute in Senate**
 - Removes additional language from ballot, but still requires the ballot include tax impact per \$100,000 valuation
 - Creates informational documents that are available to voters on the district website and at the polling location
 - Infographic is to include a table of outstanding and proposed debt

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Ballot Language

- **HB 3336/SB 460 by Murphy/Lucio**
 - Prohibits the placement of early voting polling places in a manner intended to affect the outcome of the bond election
 - Prohibits the use of unspent funds on any other project not specified on the ballot
 - Maturation of the bond cannot exceed the life of the project
 - Sample ballot must be provided in advance on district website

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Ballot Language

- HB 738 by Shaheen
- Require ballot propositions to include:
 - Current general obligation debt of the district
 - The maximum amount of debt that would be authorized if the proposition is passed
 - The maximum estimated cost to repay the principal and interest.
 - Amounts would be shown in total and per capita.
- HB 1658 by Phelan
 - Display the increase in tax burden on median homestead value and a detailed description of the purposes for which the tax is to be increased

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Tax Ratification Elections

- HB 1496 by G. Bonnen
 - Changes the date for holding a TRE from a date not less than 30 or more than 90 days after the day on which the district's governing body adopted the tax rate to the first uniform election date that allows sufficient time to comply with other requirements of law
 - Applies beginning with the 2017 tax year unless the district adopts a tax rate prior to the bill's effective date
 - Creates issues if Appraisal District cannot comply, possible delay to next general election in May

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Alternative Rollback Rate

- HB 486 by VanDeaver
 - For school districts that had tax ratification elections held in 2006 or later tax years
 - Creates an alternative rollback tax rate that is the higher of:
 - 1. the amount computed under the current method; or
 - 2. the sum of:
 - a. the highest maintenance and operations tax rate adopted by the district for the 2007 tax year or any subsequent tax year in which the adopted tax rate of the district was approved at an election; and
 - b. the district's current debt rate.

Elections

- HB 1910 by Sanford
 - The governing board or commissioners court may not include more than one project in any proposition submitted to authorize the issuance of bonds.
- HB 1825 by Goldman
 - Requires a movable early voting polling location to be open for at least eight hours each day and may be moved only after being at its current location for two days

Elections

- HB 151 by Simmons
 - Bond propositions to appear only in November uniform election date
- HB 1271/HB 3545 by Lang/Fallon
 - School board elections moved to November uniform election date
 - May uniform date moved to first Tuesday in March
- HB 2485 by Elkins
 - Abolishes May uniform date in even number years

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Economic Development

- MCA is tracking 11 bills regarding economic development, all are related to Ch. 313 agreements
- Themes of the legislation:
 - Eliminate/Constrict
 - Modify
 - More paperwork

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Chapter 313 Bills

- ♦ SB 600 by Burton
 - ♦ Full repeal of Chapter 313
- ♦ SB 1627 by Estes
 - ♦ Value limitation may not be less than 33% of market value
 - ♦ Supplemental payment is \$25/ADA for each tax year of the agreement
 - ♦ Total supplemental payment from all agreements may not exceed more than 2% of the districts budget
- ♦ HB 1618/SB 913 by Smithee/Seliger
 - ♦ Increases the minimum supplemental payment from \$50,000 to \$75,000

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Choice and Charters

Vouchers

- **SB 3 by Taylor**

- Provides low-income families and families with students with special needs vouchers and/or tax-credit scholarships
- Qualifying students must live in a school district that is at least partly located in a county of 235,000 people and either
 - be a student with a disability (have an IEP or a 504 plan)
 - Be a part of a family with an income of no more than 175% of federal poverty level

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Voucher Bill, cont'd.

- Schools will receive some funding and be able to include departing students in the district's WADA the year after a student with an ESA or a tax-credit scholarship leaves a school district
- The only accountability private schools have is accreditation
- ESA: Low-income students receive 75% of state average M&O, special ed receive 90%
- Up to \$25 million total in Tax-Credit Scholarships, \$500 per student in 2018

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Voucher Bill, cont'd.

Table 1. Financial impact analysis of revisions to SB 3 voucher bill

			5%	3%	1%
	Total # of enrolled students 2014-15	Total # of economically disadvantaged students 2014-15	Estimated financial loss in one year to school districts if 5% of eligible students opt for vouchers	Estimated financial loss in one year to school districts if 3% of eligible students opt for vouchers	Estimated financial loss in one year to school districts if 1% of eligible students opt for vouchers
All Eligible Texas School Districts	4,677,391	2,759,661	-\$1,089,238,074	-\$653,542,845	-\$217,847,615

Center for Public Policy Priorities 3-29-17

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The House Response

**Anti-voucher amendment:
104 votes for, 43 against**

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Charters

- **Many charter bills...few are moving**
 - **HB 1469 Bailes** Qualifications for certain teachers employed by open-enrollment charter schools.
 - **HB 382 Murphy** Charter school property tax exemption
 - **HB 467 Murphy** Guarantee of certain charter school bonds by PSF
 - **HB 1023 Simmons** Multiple charters for individual charter holders
 - **HB 1269 Villalba and HB 1039 Gonzales** Charter school funding (increase and decrease)
 - **SB 276 Watson** Adult high school diploma and industry certification charter school pilot program requirements
 - **SB 1658 Taylor** Disposition of the property of closed charter schools

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Administration and Governance

Payroll Deduction

- **SB 13 by Huffman**

- Prohibits school districts from deducting or withholding dues for labor unions, employees' associations, or professional organizations from employee payrolls.

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Bathroom Bill

- **SB 6 by Kolkhorst**

- Requires students to use the bathroom corresponding to the gender on their birth certificate
- Schools can accommodate for students using a single-occupancy facility

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Video Cameras

- **SB 1398 by Lucio**

- Placement and use of video cameras in certain self-contained classrooms or other settings providing special education services
- Clean-up of SB 507 from last session

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Mental Health Issues

- **HB 11 by Four Price**

- Increases awareness of mental health and opportunities for intervention
- Strengthens teamwork between professionals and educators in public schools.
- Sizable fiscal note

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Educator Relationships

- **SB 7 by Bettencourt (companion HB 3769)**
 - More restrictions on those that hire known offenders
 - TEA can conduct special investigations
 - Reporting requirements clarified and strengthened
- Other Inappropriate Educator Relationship Bills (HB 331, HB 218, HB 333, HB 1403, HB 1799, SB 653 and SB 1890)

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Discipline

- **SB 179 by Menendez**
 - Defines bullying and cyberbullying and provides stricter punishments for both offenses

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Early Childhood

- **HB 357 Huberty** Relating to the eligibility of the children of first responders for free prekindergarten programs in public schools
- **HB 480 Burkett** Pre-kindergarten charter schools

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Other Bills of Interest

- **SB 490 by Lucio**
 - Relating to information regarding the number of school counselors in public schools.
 - Requires the commissioner to collect and report in PEIMS the number of full-time equivalent school counselors providing counseling services at each campus.
- **SB 252 by Taylor, Van**
 - Relating to prohibiting governmental contracts with a company doing business with Iran, Sudan, or a foreign terrorist organization

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Accountability

Accountability

HB 22 by Chairman Huberty as
voted from Committee

Reduces the number of domains from 5
down to 3

- School Achievement
- School Progress
- School Climate

Keeps A-F letter grades for each domain;
removes an overall rating

- D = needs improvement
- F = unacceptable

STAAR limited to 50% in D1 and D2

Includes non-test based indicators in
each domain

Postpones implementation until 2019;
TEA provides 2 additional models

SB 2051 by Chairman Taylor has not
been heard in committee

Reduces the number of domains from 5
down to "at least" 3

- School Achievement
- School Performance
- School Climate

Keeps A-F letter grades for each domain
AND an overall rating

- Ds and Fs = unacceptable

STAAR **NOT** limited to 50% in D1 and D2


DOES NOT include non-test based
indicators in each domain

DOES NOT Postpone implementation until
2019; no additional models.

Other Issues...

- ♦ SB 22 by Chairman Taylor – establishes a Pathways in Technology Early College HS (P-TECH) program.
 - ♦ Must be provided at no cost to participating students
 - ♦ Must allow 9th – 12th gr. students to take higher education courses while completing HS
 - ♦ Must graduate with an associates degree, a 2-year postsecondary or industry certificate, and complete work-based training.
 - ♦ Must enter into articulation agreements with IHEs and MOUs with industry and business partners.
- ♦ SB 1091 by Sen. Seliger – limits courses that maybe offered for dual credit to those courses that are in the core curriculum, a CTE course, or a foreign language course.

Closing Comments and Questions



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